

# THE

# RESURGENCE OF ARMED COMMUNISM

IN

# WEST MALAYSIA



DI-CHETAK DI-JABATAN CHETAK KERAJAAN OLEH MOHD. DAUD BIN ABDUL RAHMAN, PENCHETAK KERAJAAN KUALA LUMPUR 1971

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# FOREWORD

In November 1968, the country was warned of a serious threat to its security posed by militant Communism in West Malaysia. The Communists had planned for a revival of armed rebellion as a means of usurping constitutional power. These plans and their ramifications were revealed in a White Paper entitled "The Path of Violence to Absolute Power".

- 2. Events since then have indicated that Communist efforts to produce a situation favourable to an armen insurrection have borne some results. This was due to the support given by a small section of the population who are either disloyal or misled. These people, however, form an insignificant minority of the population.
- 3. The State of Sarawak in East Malaysia also faces a threat of armed Communism. However since the situation prevailing there differs substantially from that in West Malaysia, the Government will be issuing a separate White Paper on the security situation in that State.
- 4. Public awareness and understanding of the Communist plans to further their aims, which are contrary to Rukunegara, will contribute to greater rapport between the people and the Government and improve the effectiveness of the measures that must be taken by Government to meet the Communist challenge. The objective of this Paper is to improve that awareness and understanding among the public.
- Government strategy to meet the Communist threat consists of a twin movement of security measures on the one hand, and economic development-cumsocial integration on the other.
- To date, the threat of armed insurrection by the Communists has been successfully contained. This was possible due to the alertness, dedication and sacrifice

of the security forces. In their task the security forces receive a great deal of assistance from the people who give valuable information and support.

- 7. The fight against Communist insurrection cannot, and should not, rest on the force of arms alone. The more important battle, one that can produce decisive victory and lasting peace, lies in the field of social and economic development. The only defence against subversion is a socially just and united society.
- 8. Simultaneous with security measures, Government has in the Second Malaysia Plan embarked on fundamental economic and social measures to accelerate investment and economic growth, with national unity through prosperity as the objective. Malaysians from all walks of life can look forward to a life of greater participation, prosperity and unity under the Plan.
- Guided by Rukunegara, and assisted by wideranging Government measures under the Plan, we in this country are geared for a new era of hard work and dedication in the creation of a prosperous and integrated Malaysian society.
- 10. The Government is determined, with the support of the people, not to give the Communists a chance to subvert the new Malaysia that we are building. I am certain that the people will co-operate and support the Government in any measures that may be necessary to ensure the peace, prosperity and security of our country.

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Tun (Dr.) Ismail Al-Haj bin Dato' Haji Abdul Rahman, Deputy Prime Minister

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Minister of Home Affairs, Malaysia

Date: 1st October, 1971

# THE RESURGENCE OF ARMED COMMUNISM IN

# WEST MALAYSIA

# INTRODUCTION

In June 1968, the Communist Party of Malaya (CPM) announced its intention to re-embark on armed insurgency to capture political power. The Party categorically renounced all constitutional means for the achievement of this objective and spelt out the conditions that it planned to create for a successful return to a guerilla war.

2. The Government published a White Paper in November that year to appraise the public of the danger posed to the Nation's security by this threatened revival of armed Communism. Since then, changes have taken place in the situation that must now be made common knowledge so that the public can better understand and therefore act with even greater unity of purpose together with the Government in order to destroy the enemy that seeks to impose its will on this society by force of arms.

# THE POLICY BACKGROUND

### DIRECTIVES

- 3. When the CPM announced in June 1968 its intention to return to the armed offensive, it was virtually an open admission of total defeat for the Party in what it termed as the "open and legal struggle". It was in fact also indirectly a tribute to the resilience and strength of Parliamentary democracy in this country, as failure had dogged every attempt of the CPM to work its way into the seat of constitutional power.
- 4. In June 1969, the Party issued another statement in which a new dimension was introduced into its armed struggle policy. The statement came in the wake

of the May 13 racial disturbances in West Malaysia which the Party was quick to exploit. It attempted to hold the Government responsible for what had happened and, by the use of innuendoes, called for what amounted to fresh racial clashes in order to settle a so-called blood debt owed to those who had suffered in the disturbances. The statement declared:

"The Rahman-Razak clique, having torn off the badly worn-out mask of 'democracy', has ruthlessly carried out massive sanguinary massacre of the people of Malaya, mainly the Chinese masses, and is openly imposing fascist military rule in the country ...."

5. The statement urged the people not to forget this so-called "blood debt" and those allegedly responsible and that the people of all races in the country should oppose the Government. It then called on the people of various races:

"to join the Liberation Army.... Take up arms! Build up self-defence forces! Resolutely hit back at the enemy's persecution and massacre and safe-guard our own interests! Rise up in action and positively wage a People's War!"

6. This was followed by yet another statement on 25 April 1970 ostensibly intended to commemorate the Party's 40th anniversary in which the CPM attempted to rationalise its new stand on the race issue. The Party claimed that it had committed the error of overestimating the gravity of this race problem in the past and consequently had allowed it to influence the Party into accepting the peaceful parliamentary struggle as the only practical means of achieving power. It however blamed the error of policy on circumstances allegedly beyond the Party's control at the time the blunders were made, and argued that racial conflict would not after all be precipitated if the armed struggle developed out of the class struggle, viz:

"Ours is a plural society, made up mainly of the Malays, the Chinese and the Indians as well as of other minority races. Although our Party has a ver since a improve carrying out its work among the toiling masses of the various races the fundamental question of whether to analyse the revolutionary motivating force within our country according to class or race has for a long time now not been solved in a clear-cut manner.

"The theoretical basis of our Party's line in 1954 was that the Chinese and the Indians were the alien races but the Malays were the indigenous race. In the absence of conditions conducive to the promotion or racial unity with the 'Malays' as the so-called cardinal force, it was impossible to continue to persist in armed struggle, uncrower, by persisting in armed struggle our Party would have helped the imperialists by creating racial classhes.

 Thus, insofar as the CPM was concerned, the Party had provided the necessary dialectical explanation to justify its current policy of total committal to the armed struggle regardless of its racial implications.

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8. Implementation of the Party's armed struggle policy has already begun, and this is taking shape in two parallel forms. One is the establishment and build-up of the CPM's military presence on Malaysian soil, and the other is the creation of an underground mass support infrastructure that will constitute the base from which the armed struggle will be launched. This two-pronged strategy has since been implemented, and in the implementation of this strategy there is indication of co-ordination of effort between the Communist Terrorist Organisation (CTO) and the Communist underground.

# THE ARMED BUILD-UP

### INFILTRATION

9. As far back as late 1968, armed units of the Communist Terrorist Organisation (CTO) have been infiltrating across the Thai border into Malaysian territory. Their intention is to penetrate into areas that were CTO strongholds during the first Emergency. However, land development schemes introduced during the intervening years had produced considerable changes in the topographical features of the areas as well as the jungle regions surrounding them. Also, the

terrorist elements despatched into Malaysian territory comprised largely new intakes into the CTO. Hence the Communist Terrorist (CT) infiltration groups needed to familiarise themselves with the ground conditions in their efforts to reach the target areas. As they acquired better knowledge of the terrain, the infiltration which initially was confined to shallow probing missions gradually increased in range and prepared following the May 13 disturbances in 1969, in an obvious Communist attempt to exploit the unsettled situation then prevailing in the country.

## DRAMATIC IMPACT

- 10. On 24 July 1969 the CTO committed its first murder of a civilian on Malaysian soil when a Communist Terrorist (CT) infiltration group dragged a female Chinese from her house in the small isolated mining village of Sintok in Kedah and shot her dead before the local population. This was a vengeance killing as the woman was a former member of the CTO who had surrendered to the authorities. Three days later, the CTs ambushed a small Security Force (SF) unit despatched into the area to investigate the incident.
- 11. On 25 October 1969, CTs mined a stretch of the Changloon-Sadao Road on the Malaysian/Thai border, and tried unsuccessfully to ambush a Malaysian SF motorised convoy using the road.
- 12. On 10 December 1969, the CTO staged its first sabotage incident in Malaysian territory when CTs blew up the railway bridge at Kok Mak near the Malaysian border town of Padang Besar in Perlis, and strewed the scene with Communist flags and pamphlets.
- 13. On the night of 14 December 1969, CT elements sneaked into Padang Besar and fired three shots at the local Police Station in a token act of terrorism.
- 14. There was a dual purpose behind this sudden deliberate spate of terrorist incidents. Firstly, the CTO needed to establish the credibility of its much-publicised intention to stage an armed return to Malaysian soil and had therefore calculated that the best propaganda

impact on the masses would be achieved by staging these dramatic demonstrations of its guerilla capabilities. Secondly, they felt that it served as an inspiration to their supporters.

## SHIFT IN INFILTRATION STRATEGY

15. The initial show of aggressive force has since given way to studied avoidance of contact with the Security Forces. The Security Forces have however frequently succeeded in making contacts with the terrorists. The present Communist strategy is to concentrate on long-range infiltration for which the secrecy of jungle movement is obviously necessary. By employing this strategy some CT groups have managed to penetrate into certain areas situated well inside the States of Kedah, Perak and Kelantan.

### TARGET AREA

16. The choice of these particular areas is by design as the CTO's primary targets for long-range penetration are those places that were previously under its domination during the first Emergency—then termed as "black" areas—the reason being that in the Communist estimation, former CTO sympathisers and CTS relatives residing in these localities may be relied upon to provide the required mass support. Proof of this CTO strategy is contained in a captured Party document which states:

"The present tasks are to carry on strengthening the forces, to consolidate and expand the guerilla bases, to expand the operational areas to the vast area at the northern tip (Note: referring to the north of West Malaysia), to resume the masses work in rural areas, to build underground bulwarks, to forge ahead with the masses movement and to expand the guerilla war;

"To positively develop the armed struggle in 'M' area and taking one firm step after another, to establish an Armed Work Force. For work in 'M' area, to regard citing the masses as the main form of work and fighting battering to secondary. As the first step to achieve this, it would be quite all right to establish 'points' and nucleus organisations and then to extend, through these 'points', masses work to other places. The Armed Work Force must be well prepared for

battles and should fight some battles it is sure of winning. In places which cannot be reached by the Armed Work Force, efforts must be made to establish local guerilla squads so that certain actions could be taken to strike at the enemy

And in the instructions given by the leader of a CT infiltration group to his second-in-command during the absence:

"For the purpose of solving the problem pertaining to the supply of foodstuffs, the work in the following two places can be developed. They are the work in the vicinity of X (place name) and in X (place name), South Kedah which involves its neighbourhood of X (place name) in Perak. There are Chinese-owned small rubber estates in these two places. The residents are close to us and can easily be contacted. This work is to be handed over to Comrade XXX who is to be assisted by a few comrades. As regards X (area name), many of its labourers are progressive. . . Comrade XXX is aware of this. It is also easy for us to liaise with this place.

17. It is clear from the foregoing that the CTO intends to use these former Communist strongholds as stepping somes for the creation of a network of guerilla bases that would eventually envelop the entire Peninsula and constitute the spring boards from which the armed struggle would be launched. This Communist strategy has met with some success as evident from the ground developments that have since taken place.

#### MASSES' SUPPORT

18. The Kulim and Sungei Siput areas in Kedah and Perak respectively are cases in point. Both were "black" areas during the first Emergency and have in the present phase become the scenes of intensive CT activity as the result of penetration by terrorist infiltration groups over the past 24 months. CTs' relatives and personal contacts are being actively exploited to help provide support as evident from what a number of those affected had to say subsequent to their arrest:

#### Case A

#### Case B

#### Case C

"Later I came to know that CT XXX is a distant relative of mine. This fact left me with no alternative but to help him whenever he requested me to do so":

#### Case D

"Some time in November 1970, I was told by XXX that he had contacted a group of seven CTs led by CT XXX formerly of X (place name) . . . . . . . . . During this period, CT XXX had met his elder sister".

19. In Kelantan, Tanah Merah District constitutes one of the target areas singled out by the CTO for penetration. Terrorist infiltration into this area is geared to the immediate objective of establishing guerilla jungle bases and building up support among the rural masses for the armed struggle. That some progress has been achieved in this direction by the CTO will be evident from the following extract taken from the statements of surrendered and captured CTs who had been operating in the area:

#### Case A

"In late May 1969, CT XXX's unit arrived at X (area name) and set up a camp there. In order to find out the local situation prevailing and to re-establish the organisation's (Note: CTO) influence in the area, CT XXX detailed small reconnaissance groups to visit the kampong. The first group that went was well received by the kampong folk. The two subsequent groups enjoyed the same hospitality.

"Having been given the next task of penetrating the X area, CT XXX's group shifted their base to X (place name) from where he sent out small CT groups to establish contact with the masses in the nearby kampongs......

"One group under CT XXX of which I was a member was detailed to penetrate Kampong X. On the first ocasion, we contacted XXX, a staunch Communist sympathiser . . . Through him we were able to enter the kampong and were introduced to its headman named XXX. Soon after everyone in the kampong heave of our presence .

"After several more visits . . . . . CT XXX enlisted the help of the kampong folk in purchasing food supplies for us. Consequently, we experienced no shortage of food. The kampong folk usually bought the supplies from X (place name). In one instance, CT XXX even directed XXX to buy rice and clothing for us in Kota Bharu . . . . . . "

#### Case B

"Some time in late February 1970, the whole unit left the camp and made its way towards the Malaysian border. After arriving in Malaysian territory, we set up a base in the X area.....

"A reconnaissance group was sent out every three days to the nearby kampongs to spread Communist propaganda, gather intelligence on Security Force movements in the area, and to organise cell activities among the local masses.

"We managed to recruit 12-15 supporters in this area and through their help we were able to obtain food supplies in quantity regularly . . . . . "

and also in the admission made by a CT sympathiser and food supplier after his arrest:

"In 1955.... during one of my visits to Kampong X. I met five CTs who came to XXX's house on a food-lifting mission... Subsequently, I had several casual meetings with the CTs... As a result I became very friendly with them...

"In November 1968 a female CT informed me that CT XXX wanted to see me CT XXX's first visit to my house signalled the beginning of a series of visits by him and his group to Kampong X. Some time in January 1969, XXX came to my house and told me that CT XXX wanted to meet all of us

"CT XXX" said that we should have no difficulty in buying whatever supplies the CTs needed. Once the supplies were obtained, the settlers were to store them in their houses, and the CTs would take delivery on days suitable to them.

"Towards the end of 1969 . . . . . we in X (area name) had a good harvest. One day CT XXX approached . . . . . and handed me \$500 to purchase rice worth that amount

"From the beginning till the end of 1970 .
they came off and on to X (area name) in small groups of
three to five . . . . . The CTs normally came
in the morning and left late in the evening or at night . . . .

"The CTs came to X (area name) only for the purpose of collecting food supplies. There was no need for CT XXX to organise propaganda work purely for the purpose of winning over the masses there... since the majority of the settlers in the area were already staunch CT supporters.

20. The CTO does not confine itself to the exploitation of personal sentiment or kinship to get local support for its infiltration groups. It has also fraudulently exploited religion in order to obtain this support, as can be seen from what a former CT operating in the Kelantan area had to say after his surrender:

"During our short stay in X (name of place in Malaysian-Thai border area) in an attempt to woo masses support, CT XXX assisted them in solving their problems and even prayed logether with the masses in the mosque. As a result, we received ample food supplies from the masses

"The true colours of the CTO would invariably be exposed after the masses had been recruited into it. To those who were very religious-minded the CTO could try to neutralise their faith by instilling into their mines to the real lower of the property of Communism. Hence they were the property of the property of the property of the property of the meat of certain wild animals e.g. pork, the CTs would explain to them that due to the shortage of foodstuffs and for the upkeep of their health, they would have to eat such meat. If they were unhealthy, they would not be able to participate in the revolution. The case of CT XXX, a very religious-minded recruit, was a glaring example. After much persuasion by CT XXX, coupled with the pressure of the environment, he eventually followed the crowd.

(Note-The 10th Regiment of the CPM operates in Kelantan.)

# LOCAL RECRUITMENT

21. Recruitment of local pro-Communist elements into the ranks of these terrorist groups to increase their armed potential has been in progress for a considerable period. This is a vital feature of the overall CTO plan directed at the revival and expansion of its guerilla bases. In this context, the contents of a captured document belonging to a member of a CT infiltration group

are particularly illuminating. It enumerates the tasks to be performed in relation to their mission as:

"To vigorously restore and expand revolutionary bases in Malayan territory as a step forward in developing the war;

"To expand Min Yuen (masses movement) bases aided by active war. To strengthen and expand the conditions of preparing the masses struggle amongst the various races affected by the policies of chauvinism and national oppression:

"To re-contact and organise the local revolutionary masses into armed and semi-armed units. Suitable persons will be given training for a number of days and then given pistols, land-mines and hand-grenades. Such armed units, consisting of three to five persons, will form the 'local underground cells'. If necessary, minor military support will be given to the masses struggle so as to disperse the enemy's military strength and attention;

"To actively recruit as many members as possible from Malayan territory into the Assault Units but must beware of infiltration by enemy spies. Furthermore, must beware of 'bade situations'—such as enemy military attacks, eviction of masses and food denial operations. The purpose is to actively expand and fight for a steady footing of the Assault Units, but in case the situation is serious for an Assault Unit, temporary withdrawal to Thai territory for readjustment before making further decisions may be considered."

22. The CT camp found on 13 June 1971 in the Chemor area south of Sungei Siput in Perak is a good example of the potential effectiveness of this Communist infiltration strategy. It is a clear illustration of the success which the CTO is capable of achieving to advance its armed struggle plans if it can secure the support of even a small section of the population.

#### VIETCONG TACTICS

- 23. Vietcong tactics have been used extensively by CT infiltration groups for both offensive and defensive purposes. Jungle areas and paths have been indiscriminately seeded with land-mines and booby traps to hamper SF movements regardless of the danger they pose to rural folk who seek their livelihood by extracting jungle produce.
- 24. There is positive evidence to show that the CTO has been drawing specifically on the Vietnamese experience in the application of these tactics. This is indicated in the statement of a surrendered CT who had

been given such training prior to his despatch into Malaysian territory as a member of an infiltration group:

"Comrade XXX was responsible for lecturing on and demonstrating military theories/tactics regarding the Vietnam war; Vietcong tactics in shooting aircraft; methods of constructing tunnels/trenches and Vietcong anti-personnel devices

"We were taught how to rig up booby traps such as spikes protruding from a wooden base using 3"-6" nails and laid at spots where Security Forces were likely to take cover (i.e., around trees and besides foot paths); or spikes protruding from a round iron ball ...

"We were also instructed in the use of explosives, such as inserting electrically detonated charges into big true trunks in likely Security Forces' approach areas/routes as a counter-attack measure; hanging electrically-detonated mines on plants and setting up simultaneous mines. Another method taught was the use of Molotov cocktails. We were also taught how to blow up bridges and to sabotage buildings."

# THE ROLE OF THE UNDERGROUND

#### TRANSFORMATION

25. A year before the issue of the Party's June 1968 statement, the CPM had, in fact, formulated plans for the systematic transformation of all its open United Front activities into underground preparations for the armed struggle. Instructions to initiate this switch to underground activity were given in a secret directive issued in the middle of 1967 which states:

"What form of struggle should be adopted? . . . . . The tymost important is the armed struggle of the masses, i.e., People's War. The so-called 'peaceful road,' constitutional road' and 'parliamentary road' are all sham revolutions

"The leftwing progressive parties, trade unions and revolutionary masses organisations must gradually revolutionise the masses until they are ready to embark on the road of People's War.

mines, estates, villages, schools and various centres, pay particular attention to the rural areas, perform well the masses propaganda and organisational work in the rural areas

- "... lay strong emphasis on underground work and keep on performing various types of legal struggle to prevent the illegal struggle from being isolated intensify the illegal struggle and consolidate the underground fortress in order to ensure ... that we will not be without resources in the face of the white terror ...."
- 26. This was followed by another secret directive issued in early 1968, evidently as a prelude to the CPM's formal call to arms made in June that year, which reiterates:

"The present situation had obviously shown that the enemy has considerably intensified its violent suppression . . . . . .

- "All those cadres who are wanted by the enemy and are no longer able to remain in the open front should resolutely go underground, set up underground organisations and carry on the struggle underground . . . . . "
- 27. However, by far the most significant directive was issued in August 1969 subsequent to the 13 May racial disturbances of that year. It clearly defined the role that the underground had to play to create the conditions necessary for the armed struggle. Every aspect of underground activity to be implemented in the light of the new situation was spelt out precisely so as to leave no doubt in the minds of the cadres as to what was expected:

"The domestic situation has become more beneficial to the launching of an armed struggle . . . . . A new revolutionary storm is surely in the making.

"Under such circumstances how should we carry out the struggle? How should we respond to and thoroughly carry out the great appeal mentioned in the Party statements?

"Through publishing newspapers, distributing pamphlets, pasting and writing slogans . . . to ensure that the broad masses are well acquainted with the revolutionary discourses . . arouse and deepen the hatred of the broad masses against the enemy in order to unite them for the purpose of

launching the armed struggle (educate the people to forever remember the blood debts owed by the enemy in the "May 13" and other incidents).

"Wholeheartedly disseminate the heroic exploits of the National Liberation Army . . . . encourage the revolutionary comrades who have decided to take up arms . . . . to join the National Liberation Army . . . . .

"... steadfastly lay strong stress on the revolutionary work in the countryside, in particular the Malay villages and old bases which have been deeply influenced by the armed strugele .... mobilise in full the fundamental masses, absorb underground members, form underground organisations ... and pave the way for launching the armed struggle.

"Adopt various means to procure fire-arms and gradually form armed or semi-armed self-protection organisations . . .

"Intensify class education, . . . . . devote special attention to cultivating the revolutionary cadres of the Malay race in order to mobilise the Malay masses through them . . . . . . .

"Intensify students' activities in the middle schools and universities of the various races . . . . help them to . . . . embark on the road of the revolution under the leadership of the Communist Party.

"Expand liaison with the bourgeois, . . . . . . . enhance their dissatisfaction against the enemy and make the enemy become more isolated.

"Select suitable personnel to develop the work pertaining to employees of the bogus Military/Police and the bogus regime and destroy the mainstay of the enemy on which the latter rely to maintain its rule.

".... prevent infiltration by the enemy ... arouse the common hatred of the masses against the enemy spies and running dogs and adopt suitable methods to eliminate some of the abominable traitors and spies ......

"We must resolutely embark on the road to surround the cities from the country-side and capture political power by force of arms, spread the raging fire of People's War throughout the whole country, ensure the destruction of the imperalists and the domestic reactionary cliques and the birth of the Malayan People's Republic amidst this raging fire!"

- 28. In April 1970, the progress achieved by the Communist underground became evident with an intensive campaign of Communist propaganda pamphleteering, poster-pasting and flag-hoisting throughout the country. Explosive booby traps were used for the first time to enhance the propaganda impact of the militant revolutionary theme—a campaign which extended to Singapore. A number of casualties were caused when attempts were made to remove the deadly devices. Documentary evidence recovered in the course of Police investigation revealed that underground elements had made use of instructional material on the manufacture of explosives from crude ingredients.
- 29. The inspiration behind this campaign clearly came from the August 1969 directive and set the pace for the spate of similar activity which had since been taking place. An underground organisation calling itself the "Malayan National Liberation Front" (MNLF) was responsible for initiating the trend, and there is evidence to show that other similar clandestine bodies have also been formed for the common objective of creating the mass support base necessary to sustain the armed struggle.
- 30. That the CPM's directives have been digested for implementation by the Communist underground will be apparent from the detailed and amplified instructions circulated in June 1970 by the MNLF for compliance by its own cadres, which reads—

"The new changes which have been brought about in the political situation in the enemy-occupied areas have basically altered the phase of the 'constitutional struggle' which has been waged during the past ten years and more. The CPM's Liberation Army has altready replaced all the so-called opposition parties and truly functions as a directing nucleus

"Our policy is 'to strengthen and consolidate the organisation, to develop the revolutionary strength, to organise the revolutionary arms and to prepare to throw ourselves into battles'

"This is the policy of co-ordinating with the armed struggle under the leadership of the CPM during the period of advancing more positively from 'preparation for arms' to "Under the guidance of this policy, our present work and duties are as follows:

'Comrades of the various levels should make plans . . . . for the purpose of studying . . . . . Chairman Mao's Works on tactics and strategies relating to People's

...... special training classes for cadres should be conducted ...... It is also extremely important that they be taught rudimentary military and jungle knowledge

To deal with the question of arms in various ways. This includes the making and purchasing of arms; thinking of ways to improve the manufacture of land mines and gradually forming armed or semi-armed self-defence organisations. . . . . . . . . . . . . . . . . . .

The student movement is part and parcel of the revolutionary movement . . . It is therefore essential to strengthen students' activities in secondary schools and universities . . to encourage them to . . . follow the road of armed revolution under the leadership of the Communist Party.

deeper hatred for the enemy so as to unite them together to wage an armed struggle . . . . .

On the basis of our present set-up, we are to strengthen the organisational work in various 'localities' so as to increase our influence, improve our links, and develop underground cells . . . . . In areas where we have built up our foundation, the comrades should generally attach importance to providing intensive training to the cardinal figures of the area concerned . . . . recruiting ordinary members so as to increase the strength of the organisation . . . . In newly-developed areas or in some places where our foundation is not strong, attention must be paid to the question of security and technique . . . .

'To take strict precautions so as to prevent spies, special agents, enemy bogus elements . . . . from infiltrating into the organisation . . . . .

# FROM PREPARATION TO PARTICIPATION

II. There is little doubt that important parts of the CPM directives referred to above have been implemented. The United Front has, for the present, virtually ceased to exist and the transition to wholly underground activity is to all intents and purposes complete. It is clear that the underground is now progressing from the preparatory stage to that of participation in establishing guerilla operational bases as a prelude to the armed struggle. That this is now happening will be evident from the developments taking place in the CTO field of activity where underground elements are playing an increasingly significant part in the context of this programme.

32. In late 1967, a large number of hard-core cadres engaged in open United Front activity mainly within the Labour Party of Malaya (LPM) and the Partai Rakyat Malaya (PRM) began to move underground. The purpose was two-fold. Firstly, as mentioned in an earlier part of this Paper, the CPM had by then decided that the switch from open to underground activity would have to be made in order to lay the foundation for the armed struggle. Secondly, many of these hard-core

elements had compromised themselves through participation in militant open United Front activity and consequently their transfer to the underground was both necessary and timely if the Party's clandestine cadre structure was to be preserved.

- 33. The bulk of these cadres dispersed to the rural areas according to plan. Some were sent across the border to South Thailand to join the CTO there. The reason for sending them became clear when these cadres returned as trained guerillas in the company of CTO infiltration groups in the latter half of 1969. One such group led by these elements reached the Kulim area of Kedah where their familiarity with local terrain and the inhabitants was used to advantage for the purpose of establishing jungle operational bases there. Another group under the command of a high ranking CT penetrated into the Sungei Siput area of Perak where old Emergency contacts were revived and CTs' relatives were utilised to provide the necessary support for the establishment of similar bases in the area.
- 34. As the pace of CTO infiltration activity gained momentum, the value of such underground cadres support elements to the CT guerilla groups became support elements to the CT guerilla groups became increasingly apparent. The need to despatch such cadres to South Thailand for training no longer existed as such training could now be provided by the CT groups already operating within Malaysian territory. However another batch was sent to South Thailand from Perlis in late 1970 to be trained for a different role, namely to recruit others and to carry out sabotage and assassination. The first assignment carried out by them was the attempted destruction of the railway bridge at Sungei Jarak in Province Wellesley on 7 March 1971. This is what two of those involved had to say after their arrest:

#### Case A

"In early December 1970, I was approached and encouraged to go to South Thailand to join the CTO by XXX...

He revealed that I was among the first batch of youths from X Village to undergo CTO training. Shortly afterwards XXX made arrangements for me and three others to be ferried to a CT camp. ... We. ... arrived at Sadao.

by road and were later taken through an estate road, arriving at a CT camp the same evening. On arrival, we were met by

an armed and uniformed CT. Having been formally introduced the CT provided us with jungle-green uniforms and . . . . also issued revolvers to three of us including myself . . . .

"After this, the CT introduced us to five other Malaysian youths who had arrived earlier, We all spent a night in the camp and the following evening the whole party left for the 8th Regiment Headquarters. After 14 hours' march through rubber estates and jungle we finally reached the Headquarters where we were to receive our training.

"During our stay at the 8th Regiment Headquarters we were given training in:

- (i) Drill;
- (ii) Use of arms:
- (iii) Communist indoctrination; and
- (iv) Preparation of explosives and sabotage work.
- "We were told that the CPM was expanding its armed units and that on completion of our training we would be sent back to our respective village to recruit other youths for similar CTO training.

#### Case B

- "XXX told me on his return that after training local youths in the preparation of explosives in X New Villags, he intended to blow up bridges so as to cause economical to the Government and also to lay land-mine on coacis frequently used by military personnel. XXX informed me that it was not feasible for him to carry out such training as a local policeman had been making enquiries about their activities in the Village. XXX then stated that he would get rid of the policeman first but not in X Village area as this would cause hardship to local residents. XXX said he preferred to wait for the proper time to do it outside the Village area.
- 35. Arrangements were subsequently made for more recruits to join the CT infiltration groups, and the underground organisations played their part by providing the necessary manpower with the biggest contribution coming from the Malayan National Liberation Front (MNLF). Recruits of both sexes were drawn from various States for this purpose and precautions were taken to preserve the secrecy of the plan to move into the jungle. The scope of this recruitment effort can be assessed from the statement made by one of those responsible subsequent to his arrest:
  - "On 15 October 1970, I received a note from XXX requesting me to pick up XXX at the railway station . . . . . on 16 October 1970.

"Accordingly on 16 October 1970, I picked up XXX and took him to my house. During his stay with me, XXX told me that five persons from other States had been selected by the Organisation to join the CTO.....

"On 20 October 1970 . . . at about 1600 hours, after establishing initial contact with the CTs . . . . . 1 came out and led the others in. After handing over the first batch of recruits, CT XXX asked me whether it was possible to arrange for another batch to join them within the next few days.

"On 28 October 1970 ... after handing over the terruits to the CTs. I had a private discussion with CT XXX. I informed him that contact had been established with the CTs in Perak, and that we had sent in five recruits through that end ... CT XXX then told me that the number of recruits should be increased ...

"Towards the end of November 1970, I began to make the necessary arrangements in connection with the sending of the third batch of recruits

"Before I left, I instructed XXX to take them to the junction of X Road . . . . . . . .

"At about 2000 hours, both XXX and XXX arrived simultaneously bringing with them a total of thirteen recruits

#### LOGISTICS

36. As a step towards obtaining sufficient supplies necessary to sustain an extended armed campaign, food reserves have been built up by these underground elements for the CTO groups in the areas where the latter had established bases. Specific instructions on the methods to be used by members of the underground in the collection, storage and security of such supplies were issued, as revealed in a document captured in Kedah in May 1971:

"Before carrying out such activities special attention should be paid to ensure that the prevailing situation allows us to do so. Under no circumstances must we expose out activities while trying to store as much foodstuffs as we can. This will cause more military pressure from the enemy and thereby adversely affected our development work in future. Three important factors should be taken into consideration while storing foodstuffs. Firstly, the foodstuffs should be fully secured. Secondly, they should be as general as possible. This means that they are available everywhere. Thirdly, they should be in good condition. This means that they will not get damaged easily. Careful study must be made as regards the members of the masses who are entrusted to store the foodstuffs. Particular attention should be paid to the methods of purchasing such foodstuffs, the type of containers to be used and the places where they are to be kept, etc. Efforts should also be made to store some foodstuffs in the jungle.

"With the exception of some essential commodities such as rice, oil, salt and sugar, we should also endeavour to store some tinned provisions like milk wheat, sauce and beans, etc., if circumstances permit above, it is also advisable to store of the plastic sheets, shoes and other necessities as well, but before doing this, we have to make a careful study of the ways and means of storing such things".

37. There is abundant evidence to show that intensive efforts have been made to carry out this vital preparation for the armed struggle. The amount being stockpiled can be gauged from the statements of those who have been engaged in this activity. This is what an MNLF cadre has to say:

"In late September 1970, XXX told me that XXX would convey some supplies to the CTs in his three-tonner lorry, and before he undertook the mission, I was to reconnoitre the rotate to X Estate so as to make sure that the Security Forces were not around the area.

"When the lorry arrived at the rendezvous I saw some twenty uniformed CTs. They came out from the jungle nearby, and immediately set to unload the lorry. The supplies were carried into the jungle and I had no idea where they were deposited... "Some time in the beginning of December 1970, I went to see XXX to borrow his lorry. On the appointed day, the foodstuffs were conveyed to the CTs by the lorry driven by XXX.

"During one of the food lifts, CT XXX told me to secure a contract in X Estate. This would enable him to find someone to work there who could at the same time serve as a food supplier to the CTs."

and again, from the statement of one of a group of underground cadres similarly involved in another penetrated area:

"It was during my second contact with CTs in the X area of Grik that I and two other rubber tappers were instructed by the CTs to organise a cell main purpose was to purchase food supplies and obtain intelligence on SF movements in the area for the CTs. We were given . instructions to purchase and store up food supplies such as rice, tinned provisions, milk, sugar, salt, coffee powder, etc.

"Some time in January 1970, during my third contact with CTs I was told by them to bring the supplies I.

Contacted members of my group and informed them of the CTs' request. The same day the supplies were brought to my estate by them for the CTs.

"The CTs instructed us to recruit more members into the cell to assist them in obtaining more food supplies . . . . . .

"My fourth contact with the CTs was in April/May 1970. They enquired about my progress made in regard to recruiting more members. I told them that I was successful in recruiting more new members and that they should be bringing supplies soon. Shortly afterwards seven members came with the expected supplies.

"I contacted and supplied the CTs with bulk quantities of foodstuffs purchased by my cell members on two further occasions."

38. The activities of the two groups in creating food dumps are good examples of what the Communist underground is capable of providing to the CTO by way of logistic support. 39. In areas selected but yet unpenetrated by CT infiltration groups, there is evidence of underground organisations having made preparations for the anticipated return of the CTO. Cadres have been sent into secret jungle hideouts to undergo training for their armed struggle roles and instructions have gone out for the establishment of food dumps. Recruitment for the CTO has been initiated and, as indicated in an earlier part of this Paper, some of those selected have already been despatched to join CT groups that have established themselves in certain "black" areas in other States. Given below are relevant extracts of a secret directive issued by the central figure of the MNLF organisation in a certain State to one of his subordinates:

"The situation now is very favourable. The armed struggle led by the Party is progressing by leaps and bounds quietly. It has reached Chemor area of Central Malaya by the first leap and has climinated a number of enemy troops. The areas from Chemor to X (place name) were once the Party's 'red areas' and also the LPM's strongholds. The 10th Regimen warriors will soon appear in X (area name). Comrades, let us all be prepared and resolutely carry out the organisation's directions and positively accomplish the mission with concrete action. Let us welcome with concrete action the arrival of our Party's Army with victory!

# THE UNITED FRONT IN RETROSPECT

# PRESENT POSITION

40. Open United Front activity which has been continuously crippled by Government action, has now been downgraded in the CPM's present order of priorities. The LPM and the Communist-penetrated branches of the Partai Rakyat Malaya (PRM)—now known as the Partai Sosialis Rakyat Malaya (PSRM)—as the leading components of the United Front have been allowed to wither. The labour field has been

relatively inactive, whilst the student front as a whole has had little to show for its reputation as the traditional hot-bed of open militant Communist activity.

41. This toning down of open activities is in conformity with current CPM policy. In this context, the substance of a recent secret directive outlining the measures to be taken to harness the support of both the urban and rural masses is pertinent:

"In the development of masses work, attention should be paid to the two different types of masses: i.e. the masses who live in rubber estates, villages and along the hillside and the masses who live lowers and out-stations. The former can be contacted direct or through masses executives but in the case of the latter, or through masses executives but in the case of the latter, or through masses executives but in the case of the latter, on their latter can also camouflage their activities. It is not so safe in that can also camouflage their activities. It is not so safe in the latter as once they are exposed, they may easily fall of the latter as of the enemy. In view of the above, when make discussion of the control of the latter is doubt not only be secretive but adouted complex so that they will not suffer losses and will be able to lie low for a long time. To contact them by means of the underground method is considered the best for this type of masses.

"Continue to find out the connections of revolutionary masses in other places through the local masses . . . . . . Establish direct contact with them and assign them duties."

# POLITICAL FRONT

- 42. The LPM and PRM cadres have complied with the change in emphasis in CPM policy to underground activity. Out of over 300 Communist-penetrated LPM and PRM branches that used to spearhead open United Front activity, only a few are still functioning and even these, barely so. Their cadres now constitute the backbone of the Communist underground support. They have been found in the ranks of virtually all the underground organisations that have taken root since the CPM's call for preparations to be made for the armed Struggle, and many of them have surfaced as leading lights of these bodies, notably the MNLF, which are dedicated to the achievement of Communist rule by force of arms.
- 43. Two Central Committee members of the MNLF were LPM cadres and four others were from the PRM, whilst other former members of these two political

parties have been identified amongst lower rung MNLF members, many of whom have since been arrested. In addition, an undetermined number have crossed over to South Thailand for guerilla training under the CTO. The degree to which these former United Front cadres are now involved with the CTO can be gauged from what a member of one particular LPM branch had to say after his arrest:

"In mid 1969 XXX contacted me on two or three occasions ....... on behalf of the Organisation and CT XXX, to ascertain how I was faring in my underground activities. From my conversation with him, I learnt that the following LPM members/officials from the X and X Branches had joined the CTO—

(List of thirteen names)"

and from the statement of a member of yet another LPM Branch who was similarly involved:

"In mid 1969, XXX told me that the following persons would be joining the CTO in X (place name) in two batches to receive military training. They would be returning to Kedah after completing their training.

# First Batch

(List of five names)

#### Second Batch

(List of three names)

"Before XXX himself left to join the CTO in late 1969, he also revealed to me that the following persons had also joined the CTO earlier:

(List of three names)."

# All the recruits listed above were either members or officials of various LPM Branches in Kedah.

45. Some of them have, as already mentioned earlier on, returned as members of CT infiltration groups and proof of this has been furnished in the identification of two of the seven CTs killed in Kulim area on 15 May, 1971. One was the former Vice-Chairman of the LPM Serdang Branch in Kedah and he was, significantly, the leader of this CT group. The other turned out to be a former LPM member from Kota Tinggi in Johore who went underground before he joined the CTO.

46. It is no coincidence therefore that the areas already penetrated by CT infiltration groups were not only former "black" areas of Emergency notoriety, but also previous strongholds of pro-Communist LPM or PRM influence. The Kulim, Sungei Siput, and Chemor areas are clear examples of this trend, and this can be expected to be the pattern of CT infiltration activity in other areas.

#### LABOUR FRONT

47. Underground activity in the labour field has been geared over the last three years to organising a worker-peasant alliance that will constitute the mass support base for the armed struggle. The principles by which the labour movement is guided in the conduct of such activities have been laid down in a CPM directive which states:

"It should be affirmed that fundamentally it is only with the proletariat as the leader and the worker-peasant alliance as the basis that it is possible . . . . . to achieve revolutionary victory . . . . . . . . .

"All organisations should pay attention to the peasant problem and make every effort to assign cadres to launch the peasant movement . . . . . . . . .

- 48. Implementation of the CPM's directive has since been demonstrated in the establishment of a number of underground organisations catering for both rural and urban labour. It must however be borne in mind that the bulk of the United Front cadres engaged in labour and trade union activities were in fact more active on the political front.
- 49. Re-alignment of the labour front towards underground activity has consequently been less spectacular in impact than the political one, but it has nevertheless progressed and there is no doubt that it is a

co-ordinated move, as the following statement made by a cadre involved reveals:

"During the second visit of XXX to X Rubber Estate, he directed me to go to X (place name) in order to undertake certain underground activities there

50. Another labour movement cadre who switched over to underground activity and became a leading member of an urban-based secret organisation states:

"After de-registration of the National Union of Employees in the Printing Industry by the Government, XX approached me to join a secret underground organisation known as the Front Revolusi Malaya.

The Front was formed some time in July 1970. Its main

# STUDENT FRONT

51. Student involvement in the underground (as opposed to open student activity) has been more evident. The value of student support has never been lost upon the CPM and the Party has invariably laid stress on the vital need to channel the highly impulsive energies of students into the mainstream of Communist activity at every stage of the latter's development. The appeal that things revolutionary hold for the would-be student social reformist has always been exploited to the full by the Communists in most countries. In the context of the present local situation, the CPM has already set in motion the machinery to bring the student element within the purview of its armed struggle plans. The role that students are intended to play has already

been defined in the CPM policy directive issued in August 1969, a full version of which is as follows:

"The thought of the young students is being gradually revolutionised. Intensify students' activities in the middle schools and universities of the various races; educate them with the thought of Mao Tse Tung and the factual livelihood; help them to accept the revolutionary truth and to join forces with the workers and peasants; bring them in line with the fulfillment of the revolution to participate in the struggle against the enemy and embark on the road of the revolution under the leadership of the Communist Party".

52. This CPM directive found faithful reflection in the instruction issued by the MNLF in June 1970 which is reproduced in more detail below:

"The student movement is part and parcel of the revolutionary movement, and the young students are also one of the sources from where the cadres derive. At present, the thought of the young students is being gradually revolutionised. It is therefore essential to strengthen students' activities in secondary schools and universities; to educate them with the Thought of Mao Tse Tung and the realities of life; to help them in accepting the truth; to combine with the workers, peasants and revolutionary practice and to encurage them to take part in the struggle against the enemy and follow the road of armed revolution under the leadership of the Communist Party."

53. It is clear that this policy is being implemented. Numerous student underground organisations have been set up in various parts of the country and there is irrefutable evidence of central direction to ensure co-ordination of their revolutionary activities. This is what a leading member of an underground student organisation known as the Malayan Communist Youth League (MCYL) had to say after his arrest:

"Some time in late December 1969, I was informed by XXX . . . . that the Organisation had decided to send me to X State to assist the organisational work there. This was in accordance with the Organisation's policy to safeguard/protect those 'red' cadres by transferring them to safe areas. Those under hot pursuit and who could not work independently, would be transferred to the Armed Unit, however, those who had the ability to work independently would remain in 'enemy controlled territory' to carry out masses work in safe areas.

"I was given the following 4 main tasks to carry out in X State:

- (i) . . . . to consolidate left-wing unity in X area;
- (ii) To recruit members into a revolutionary organisation to be formed at a later date;
- (iii) To carry out propaganda work and to educate the masses on the correct line of struggle as advocated by the Communist Party of Malaya; and
- (iv) To uplift the revolutionary spirit of the comrades by propagating to them the glorious achievements of the Malayan National Liberation Army."
- 54. Another student cadre arrested on 23 April 1971 whilst in the act of putting up CPM propaganda posters revealed how he was attracted to and eventually drawn into the activities of another underground student organisation which calls itself the All Penang Revolutionary Students' Union (APRSU), He states:

"After getting to know XXX (Note: a leading member of the APRSU) during a picnic in November 1970, he started to visit me . . . . . some time in February 1971 . . . . . From then onwards, he came to my house to give me tuition in mathematics at least 2 or 3 times a week . . . . . . In between tuition periods, he would introduce political subjects for discussion and told me that the Malaysian Government was not fair and there was massive unemployment. He also said that the rich minority suppressed and exploited the working class majority whose livelihood was always very difficult. He especially criticised the increase in taxes and the rising cost of living. In contrast, he pointed out that the people in China were living a good life and everybody had employment and was treated equally. He also said that education in China was free up to University level. In his explanation he attributed all these to the good of Communism and stressed that everyone must contribute a part to bring about a Socialist Republic in our country under which there would be no exploitation and suppression, and everybody would be given employment and treated equally."

55. Another student cadre who succumbed to the same process of Communist indoctrination relates:

"One day, some time in August/September 1970, XXX instructed me to go to his room at X Road . . . . . As directed, I went to his room on the appointed day, He confided that because I had shown progress in Hsuch Hsih (Communist indoctrination) in understanding the various aspects of revolutionary struggle, I had been accepted as a trusted member of a secret organisation which he named as the All Penang

56. The diversity of student involvement in multifarious aspects of Communist underground activity will be apparent from what two other students, one who had been expelled from Nanyang University and the other a graduate of the same University, had to say. The former who was involved much earlier admits:

57. The latter, a leading member of the MNLF, was involved in the spate of propaganda activities undertaken by the organisation in April 1970 when there was a rash of flag-hoisting, pamphleteering and boobytrapping incidents. He reveals:

"In the beginning of February 1970, I was officially informed that I had been made a District Committee (member) ... in the organisation ... .. known as the Malayan National Liberation Front (MNLF) ... ... Its objectives are as follows—

- (i) To apply Mao's Thought to the local practical situation;
- (ii) To embark on the path of armed struggle of 'encircling the cities from the countryside'; and
- (iii) To make preparations within 'enemy occupied areas' for eventual armed struggle."

# CONCLUSION

- 58. Developments in the three years since the CPM declared its intention to revive the armed struggle have revealed that the Party has managed to achieve some degree of progress in attaining the preliminary requirements of this objective.
- 59. Certain areas well inside Malaysian territory have been penetrated by CT elements and this was made possible by the willing support of a few who sympathise with the Communist cause, and through Communist exploitation of the personal, religious or family sentiments of those susceptible to such influences.
- 60. The resultant situation must be viewed with some concern but certainly not with alarm. It is partly with this in mind that Government has decided to issue this Paper in order to provide the public with a clear and correct picture of the situation rather than allow rumour and speculation to distort it to the advantage of the Communists.
- 61. The main purpose of this Paper is to expose the insidious tactics being used by the Communist Party of Malaya to advance its armed insurgency plans, so that the people will be better able to recognize them and thus be in a position to act with greater effectiveness together with Government against the enemy.